

The State Bar of California

# Rule 3.1 Meritorious Claims and Contentions (Rule Approved by the Supreme Court, Effective November 1, 2018)

- (a) A lawyer shall not:
  - (1) bring or continue an action, conduct a defense, assert a position in litigation, or take an appeal, without probable cause and for the purpose of harassing or maliciously injuring any person;\* or
  - (2) present a claim or defense in litigation that is not warranted under existing law, unless it can be supported by a good faith argument for an extension, modification, or reversal of the existing law.
- (b) A lawyer for the defendant in a criminal proceeding, or the respondent in a proceeding that could result in incarceration, or involuntary commitment or confinement, may nevertheless defend the proceeding by requiring that every element of the case be established.

#### NEW RULE OF PROFESSIONAL CONDUCT 3.1 (Former Rule 3-200) Meritorious Claims and Contentions

## **EXECUTIVE SUMMARY**

The Commission for the Revision of the Rules of Professional Conduct ("Commission") evaluated current rule 3-200 (Prohibited Objectives of Employment) in accordance with the Commission Charter. In addition, the Commission considered the national standard of ABA Model Rule 3.1 (Meritorious Claims and Contentions). The Commission also reviewed relevant California statutes, rules, and case law relating to the issues addressed by the proposed rules. The result of the Commission's evaluation is proposed rule 3.1 (Meritorious Claims and Contentions).

#### Rule As Issued For 90-day Public Comment

#### Proposed Rule 3.1 in context within the Rules of Professional Conduct.

Proposed rule 3.1 is one of ten rules in Chapter 3 of the proposed rules of Professional Conduct. The general content, framework and numbering scheme of this subset of the rules is based on Chapter 3 of the ABA Model Rules, which is entitled "Advocate." Model Rules Chapter 3 corresponds to Chapter 5 of the current California Rules, entitled "Advocacy and Representation." The following table shows the Chapter 3 Model Rules and the corresponding California Rules:

Model Rule	California Rule
3.1 (Meritorious Claims & Contentions)	3-200 (Prohibited Objectives of Employment)
3.2 (Expediting Litigation)	No Cal. rule counterpart.
3.3 (Candor Toward The Tribunal)	5-200 (Trial Conduct)
3.4 (Fairness to Opposing Party & Counsel)	5-220 (Suppression of Evidence) 5-310 (Prohibited Contact with Witnesses) 5-200(E)
3.5 (Impartiality and Decorum of Tribunal)	5-300 (Contact with Officials) 5-320 (Contact with Jurors)
3.6 (Trial Publicity)	5-120 (Trial Publicity)
3.7 (Lawyer As Witness)	5-210 (Member As Witness)
3.8 (Special Responsibilities of a Prosecutor)	<ul><li>5-110 (Performing the Duty of Member in Government Service)</li><li>5-220 (Suppression of Evidence)</li><li>5-120 (Trial Publicity)</li></ul>
3.9 (Advocate In Non-adjudicative Proceedings)	No Cal. Rule counterpart.
3.10 (Threatening Criminal, Administrative, or Disciplinary Charges)	5-100 (Threatening Criminal, Administrative, or Disciplinary Charges)

The Commission is recommending the adoption of the Model Rule framework and numbering for this series of rules.

In general, proposed rule 3.1 carries forward the substance of current rule 3-200. Proposed paragraph (a) simplifies the language of the current rule by stating that: "A lawyer shall not...."

The current rule uses language that refers to the acts of seeking, accepting or continuing prohibited conduct, but the Commission believes that all of these elements are captured in the unambiguous statement that a "lawyer shall not." In addition, the specific concept of restricting a lawyer from continuing prohibited conduct is included in paragraph (a)(1) that refers to "continuing an action..."

Proposed paragraph (a) also deletes the current phrase "knows or should know." In the context of this particular rule, the current phrase could imply a negligence standard which is not relevant to the determination of probable cause. In addition, the "knows or should know" standard is inconsistent with the malice standard in California law and might require standard of care testimony to prove a violation. It would also be a confusing deviation from the knowledge standards defined in proposed rule 1.0.1. Furthermore, including the "knows or should know" standard needlessly focuses the inquiry on a lawyer's ability to discern motivation rather than on the most important issue of whether a matter has merit.

Paragraph (b) is derived from Model Rule 3.1 and was added to clarify that the proposed rule does not constrain a lawyer for a criminal defendant from requiring that every element of the case be established.

There is no Discussion section in the current rule and the Commission is not recommending the addition of any Comments.

## **Revisions Following 90-Day Public Comment Period**

After consideration of comments received in response to the initial 90-day public comment period, the Commission revised paragraph (b) to expressly include involuntary commitments or confinements.

With these changes, the Board authorized an additional 45-day public comment period on the revised proposed rule.

#### Final Commission Action on the Proposed Rule Following 45-Day Public Comment Period

After consideration of comments received in response to the additional 45-day public comment period, the Commission made no changes to the proposed rule and voted to recommend that the Board adopt the proposed rule.

The Board adopted proposed rule 3.1 at its March 9, 2017 meeting.

## Supreme Court Action (May 10, 2018)

The Supreme Court approved the rule as modified by the Court to be effective November 1, 2018. An omitted asterisk for a defined term was added.

# Rule 3-200 Prohibited Objectives of Employment Rule 3.1 Meritorious Claims and Contentions

# (Redline Comparison to the California Rule Operative Until October 31, 2018)

# (a) <u>A lawyer shall not:</u>

A member shall not seek, accept, or continue employment if the member knows or should know that the objective of such employment is:

- (A)(1) To bring or continue an action, conduct a defense, assert a position in litigation, or take an appeal, without probable cause and for the purpose of harassing or maliciously injuring any person;<sup>\*</sup> or
- (B)(2) To present a claim or defense in litigation that is not warranted under existing law, unless it can be supported by a good faith argument for an extension, modification, or reversal of such<u>the</u> existing law.
- (B)(b) A lawyer for the defendant in a criminal proceeding, or the respondent in a proceeding that could result in incarceration, or involuntary commitment or confinement, may nevertheless defend the proceeding by requiring that every element of the case be established.